

**GENESEE TRANSPORTATION COUNCIL
PLANNING COMMITTEE MEETING
Wayne County Courthouse
26 Church Street, Lyons**

August 10, 2017

PLANNING COMMITTEE MEMBERS PRESENT

Scott Leathersich, Monroe County – At-Large (Chairperson)
Angela Ellis, Livingston County (Vice Chairperson)
Erik Frisch, City of Rochester – At-Large
Todd Gadd, Wyoming County
Roy Gates, Seneca County
Andrea Guzzetta, Rochester City Council
David Hartman, Yates County
Terry Rice, Monroe County
Kevin Rooney, Wayne County
James Willer, New York State Department of Transportation (NYSDOT)
David Zorn, Genesee/Finger Lakes Regional Planning Council (G/FLRPC)

ALTERNATE REPRESENTATIVES PRESENT

Rochelle Bell, Monroe County Planning Board, representing Thomas Goodwin
Jim Bensley, Orleans County, representing Charles H Nesbitt Jr
Eric Farr, Rochester Genesee Regional Transportation Authority (RGRTA), representing Bill Carpenter
Jim McIntosh, City of Rochester, representing Norman Jones

PLANNING COMMITTEE MEMBERS ABSENT AND UNREPRESENTED

Mark Assini, Monroe County Supervisors' Association
Thomas Beck, Monroe County-At Large
Maria Chau, Federal Highway Administration (FHWA)
Sean Delehanty, Monroe County
Timothy Hens, Genesee County
Thomas Hurley, NYS Thruway Authority
Stephen Golding, Empire State Development Corporation
Doraine Kirkmire, Rochester City Planning Commission
Steven Ulass, Federal Aviation Administration (FAA)
William Wright, Ontario County
(Vacant), Federal Transportation Administration (FTA)
(Vacant), NYS Department of Environmental Conservation (NYSDEC)

OTHERS IN ATTENDANCE

Heather Bachman, Gen. Valley Educ. Partnership	Hanna Quigley, G/FLRPC
Jody Binnix, GTC staff	Tom Robinson, Barton & Loguidice, Inc.
Beth Burdick, Gen. Valley Educ. Partnership	Chris Reeve, NYSDOT-Region 4
Dennis Judson, Fisher Associates	Chris Sichak, Erdman Anthony, Inc.
Joel Kleinberg, NYSDOT-Region 4	James Stack, GTC staff
Alex Kone, GTC staff	Supervisor Mark Venuti, Town of Geneva
Christopher Lama, Wendel	

1. Call to Order & Introductions

Scott Leathersich, Planning Committee Chairperson, called the meeting to order at 10:09 a.m. Members, Alternates, and others present introduced themselves.

2. Public Forum

No member of the public spoke during the Public Forum.

3. Approval of Minutes

Terry Rice moved to approve the minutes from the May 11, 2017 Planning Committee meeting; David Hartman seconded the motion. The minutes were approved as presented.

4. Reports and Action on Old Business

a. Reports on UPWP Projects and Other Activities

GTC

James Stack reported:

- GTC Strategic Planning: Staff is monitoring the performance measures rulemaking as well as various proposals to enact a large infrastructure investment package.
- Regional Traffic Count Collection: Counts are continuing in Monroe County. Jim asked County representatives for the level of interest in conducting counts outside Monroe County.
- Long Range Transportation Plan Update/Implementation: The addendum for including transit performance measures and targets was approved by the GTC Board at its June meeting.
- Advancing Health-Informed Transportation Decision Making: The fourth Steering Committee meeting was held July 17. GTC has provided crash data and other GIS information. The project is progressing.
- Genesee-Finger Lakes Regional Local Bridge Vulnerability Assessment: The Request for Proposals (RFP) was released July 28, proposals are due August 25. On a related note, Joe Bovenzi has been selected to present the previous vulnerability assessment at the Association of Metropolitan Planning Organizations (AMPO) national conference in October. He also presented the project at the NYSAMPO conference in June.
- Genesee-Finger Lakes Regional TSMO Strategic Plan: The second public meeting was held June 23. The project team is finalizing draft documents for Steering Committee review prior to and feedback at its September 14 meeting.

- Vulnerable Users Safety Assessment Program Phases 1 & 2: The RFP was released July 14, proposals are due August 11. Expect to identify a preferred consultant this month and finalize a contract in September.
- Congestion Management Process (CMP): GTC staff have integrated the CMP toolbox into LRTP 2040.
- Greater Rochester Regional Commuter Choice Program: ROceasyride website is being promoted via Twitter. Staff continues work to increase exposure.
- Travel Time Data Collection Program: GTC staff continue to review the data to conduct brief assessments of major incidents and other events as applicable. INRIX has granted GTC trial access to its Roadway Analytics tool. Staff is comparing the results of this tool to the existing tool based on the parameters of past analyses to see if it is a more useful product.

Jim Bensley reported:

- Lake Ontario State Parkway Lane Transportation Alternatives Feasibility Study: The consultant has been collecting data and conducting background work. Orleans County has brought on a new staff person to work on the study. A Steering Committee has been convened. The first Steering Committee meeting is August 10.

James Stack reported:

- Transportation Impacts on Economic Development in the Greater Rochester International Airport (GRIA) Area: The project will not progress much until the airport improvement project is further along. The Scope of Work will be developed and will likely be presented in November.
- Cross Asset Highway and Bridge Evaluation and Prioritization Tool: No progress to report

Angela Ellis reported:

- Livingston County Human Services Trip Planning Website: The website, RideLivingston.com, is now live. Marketing will be focused in September to coincide with RTS Livingston route changes that have already been announced.

G/FLRPC

David Zorn reported:

- Genesee Finger Lakes Region Local Update of Census Addresses 2020: Nine workshops had been scheduled for county and municipal officials in each County in late May and early June. Local address lists are currently being compiled into the regional master address database.
- Regional Land Use Monitoring Report: This project will be presented for closeout under agenda Item 5.a.2.

Livingston County

Angela Ellis reported:

- Hamlet of Greigsville Transportation Safety & Access Improvement Plan: The project team is collecting comments from the walking tour on July 12. The project will include a site plan for a potential trail connection. The technical memo is expected in late-August in advance of the next steering committee meeting after Labor Day.

Monroe County

Rochelle Bell reported:

- Monroe County Land Use Monitoring: The County has collected all survey responses. The report will be presented for recommendation at the next Planning Committee meeting.

Terry Rice reported:

- Monroe County Guiderail Inventory Program: Accepted by the GTC Board at its June 8 meeting.
- Monroe County High Accident Location Program: Four additional locations have been analyzed. Since April 1, 2017 the analysis of seven locations has been completed.

Ontario County

James Stack reported:

- County Road 16 Pedestrian & Bicycle Accommodations Feasibility Study: The RFP was released June 2 with a June 28 proposal due date. Barton & Loguidice has been selected as the preferred consultant. Ontario County is negotiating the contract.
- Ontario County Freight Corridor Development Plan: Area 1 - Town of Manchester: The County and consultant finalized the revised SEQR document and it has been released for public comment from July 26 to August 25. Expect the project to be presented for closeout in the next quarter.

Orleans County

James Stack reported:

- Orleans County Sign Inventory Program: Data collection is continuing. The report will be provided to the Planning Committee in the fall.
- Orleans County Guiderail Inventory Program: See the Orleans County Sign Inventory Program above.

City of Rochester

Erik Frisch reported:

- City of Rochester Comprehensive Access & Mobility Plan: The draft RFP is under internal review. Participating agencies will have the chance to review before it is released. The CAMP will be part of a rebooted Comprehensive Plan Update process.
- City of Rochester Mobility Enhancement Study: The second steering committee meeting was held in July to review a Peer Cities study. Elizabeth Murphy is the new project manager.

RGRTA

Eric Farr reported:

- RGRTA Regional Operational Service Audit: Accepted by the GTC Board at its June 8 meeting.
- RTS Access Ridership and Facility Evaluation: Consultant proposals are due August 18. RTS expects to enter into a contract in October, after RGRTA Board approval.
- RTS Route Overhaul and Refinement Analysis: TMD, Inc., the consultant, will in Rochester the week of September 11 for partner interviews.
- Super Transit Zones Development Study: Accepted by the GTC Board at its June 8 meeting.

Wyoming County

Todd Gadd reported:

- Wyoming County Guide Rail Installation Assessment: The first technical memorandum was received and is under review.

Other Agencies

James Stack reported:

- Silver Lake Trail Feasibility Study: Based on comments at the May meeting, Jim reached out to the Village and their consultant provided information on study recommendations to Wyoming and Livingston counties for review and comments. Recommendations have little to no impact on County facilities.
- Irondequoit Bay Outlet Bridge Alternatives Analysis Study: The consultant team has been working on various components of the project, including alternatives development, alternatives evaluation criteria finalization, business owner interviews, and economic impact analysis. A focus group meeting with residents who live closest to the outlet, the next Steering Committee and the next public information meeting are being organized.

- Route 96 Transformative Corridor Strategic Infrastructure Plan: Consultant has completed its review and inventory of recommendations from previous plans and the cataloging of existing data sources. A bus tour for the Steering Committee and other stakeholders was held on June 14 to observe conditions, provide experience-based insights, and note areas for further investigation; a meeting was held following the tour to review findings. On June 26, the consultant's Complete Streets and Corridor Planning Subject Matter Experts held an informal walking tour/workshop with Town and Village officials and staff. A survey was released on July 17 and has resulted in over 1,800 responses. It is available through August 11. The first public meeting was held on August 3 with individual stations for the various segments of the corridor. There were approximately 100 attendees who provided over 150 comments. The Steering Committee will meet on August 16 to review and discuss specific issues and determine an initial set of alternatives to be tested using the Synchro model developed for the corridor.
- Uptown Canandaigua Mixed-Use & Transportation Corridor Feasibility Study: The RFP was released July 21 with a due date of August 18. Due to a delay in the Contract Reporter ad, the due date has been extended to September 1. All firms that viewed the Contract Reporter ad, as well as the Town's list of firms, will be sent notification of the extended due date by August 11.
- Pittsford Active Transportation Plan: The Consultant is finalizing recommendations and a second public meeting is expected soon. Closeout presentation expected in the next quarter.
- Geneva Active Transportation Plan: This project will be presented for closeout under agenda Item 5.a.1.
- Town of Irondequoit Active Transportation Plan: Accepted by the GTC Board at its June 8 meeting.

b. Any Other Old Business or Announcements

James Stack provide the following report:

Mayor Lovely Warren has designated Jim McIntosh to be the City of Rochester At-Large Member on the GTC Board.

Political leaders at all levels of government, industry groups, private businesses and other advocates have been pushing for a fix to the Highway Trust Fund that restores the ability to support projects at authorized levels while minimizing transfers from the General Fund. Some have advocated that this be done as part of a tax overhaul while others have pushed for increase in the motor fuel excise taxes that have not changed since 1993. There is concern that continuing to collect excise taxes on a per gallon basis is not sustainable given increase fuel economy of traditionally-fueled vehicles and the growing penetration of alternative-fueled vehicles.

The Trump Administration released its 2018 Budget Proposal, including an outline for an Infrastructure Initiative. A stated goal is to seek long-term reforms

on how infrastructure projects are regulated, funded, delivered, and maintained. The sentiment is that providing more Federal funding, on its own, is not the solution to our infrastructure challenges. The four key principles are:

- **Make Targeted Federal Investments:** Focus Federal dollars on the most transformative projects and processes. Funds should be awarded to projects that address problems that are a high priority from the perspective of a region or the Nation, or to projects that lead to long-term changes in how infrastructure is designed, built, and maintained.
- **Encourage Self-Help:** Many States, tribes, and localities have raised their own dedicated revenue for infrastructure. The Federal Government should support more communities move toward a model of independence.
- **Align Infrastructure Investment with Entities Best Suited to Provide Sustained and Efficient Investment:** The Federal Government provides services that non-Federal entities, including the private sector, could deliver more efficiently. The Administration will look for opportunities to appropriately divest from certain functions, which will provide better services for citizens, and potentially generate budgetary savings.
- **Leverage Private Sector:** The private sector can provide valuable benefits for the delivery of infrastructure, through better procurement methods, market discipline, and a long-term focus on maintaining assets.

The President's target of \$1 trillion in infrastructure investment will be funded through a combination of new Federal funding, incentivized non-Federal funding, and newly prioritized and expedited projects. The 2018 Budget framework includes \$200 billion in outlays related to the infrastructure initiative that is expected to result in at least \$1 trillion in total infrastructure spending over ten years.

There has been concern raised throughout the country that private investment will only be attracted to projects that can generate revenue to repay that investment and that rural areas would not benefit. The Administration has indicated rural areas will still receive investment in infrastructure.

Various analyses of the budget proposal show that obligation authority through the Highway Trust Fund in the first year would be limited to 2015 levels and keep them flat through 2020, wiping out any increase authorized through the Fixing America's Surface Transportation (FAST) Act. Beyond 2020, Highway Trust Fund outlays would be limited to receipts, resulting in a 40 percent cut in the highway program in 2021 and zeroing out the transit program through 2023. The Highway Trust Fund shortfall has been covered by transfers from the General Fund for the past few years, but the President's budget does not include similar transfers beyond 2020.

On July 17, the House full Appropriations Committee approved the 2018 Transportation, Housing and Urban Development, & Related Agencies bill. The measure would provide a total net appropriation for USDOT of \$77.5 billion,

which is \$1.076 billion below 2017, but \$1.707 billion above what the President requested. The bill fully funds the FAST Act authorizations for highways, transit, safety, and research programs. It also includes an \$800 million rescission of contract authority. The measure zeros out the Transportation Investment Generating Economic Recovery (TIGER) program.

On July 27 the Senate Committee on Appropriations approved the Federal Fiscal Year (FFY) 2018 Transportation, Housing and Urban Development, and Related Agencies Appropriations Act, which prioritizes funding for critical transportation projects, community development initiatives, and core housing programs that serve the nation's most vulnerable individuals. The Act provides \$19.47 billion in discretionary appropriations for the USDOT for FY 2018. This is \$978 million above the FY 2017 enacted level.

The Act provides \$45 billion from the Highway Trust Fund to be spent on the Federal-aid Highways Program, consistent with the FAST Act. The bill also continues to allow State Departments of Transportation to repurpose old, unused earmarks for important infrastructure projects. It includes \$550 million for TIGER grants, \$50 million above the FFY 2017 enacted level.

On the transit side, the bill provides \$12.129 billion for the Federal Transit Administration (FTA), \$285 million below the FFY 2017 enacted level. Transit formula grants total \$9.733 billion, consistent with the FAST Act.

The various proposals need to be reconciled which will likely require a Conference Committee. Given the short time between the end of the Congressional recess and the end of the current FFY, Jim stated that he expects a Continuing Resolution for the transportation program will be necessary.

Multiple committee members asked if there would be rescissions in funding.

James Willer answered that NYSDOT Planning Targets limit the total amount of Obligation Authority used so that annual rescissions do not affect local projects. He added that the FAST Act does have a large rescission included for FFY 2020.

Todd Gadd asked if there will be more repurposed earmarks in FFY 2018.

James Willer responded that he was unaware of any further earmarked projects beyond the three announced in 2016. James Stack noted that appropriations bills would have to enable the future repurposing of other earmarked funds.

5. Action Items

- a. Recommendation to the GTC Board concerning **accepting a report as evidence of completion of a UPWP Task**

Scott Leathersich suggested grouping items 5.a.1. through 5.b.2. into a single action. No Member or Alternate objected.

1. Recommendation to the GTC Board concerning **accepting the *Geneva Active Transportation Plan as evidence of completion of UPWP Task 8765*** / Proposed Council Resolution 17-74

Tom Robinson of Barton and Loguidice presented Task 8765, the Geneva Active Transportation Plan. The Plan was supported by broad citizen participation throughout the process. Walking and bicycling tours were held, both events were well attended. Three public meetings were held along with an online survey. The Plan focused on connections from downtown and Seneca Lake along with connections from the Hobart and William Smith Campus to Seneca Lake and downtown. Implementation of several recommendations is already underway due to recent utility work. The City of Geneva was also the recipient of a \$10 million Downtown Revitalization Initiative grant from the State, which will support many of the Active Transportation Plan's recommendations.

Erik Frisch asked if protected bicycle facilities were considered, noting that Rochester has experience they can share. Tom Robinson replied that Pultney Street was identified as a candidate corridor.

Terry Rice commented that it would be preferable to have a map of recommendations included in the executive summary. Jim Stack responded that staff will coordinate with Tom to incorporate something into the Board mailing.

Rochelle Bell inquired about the source of the Environmental Justice designations. Jim Stack noted that they are defined by GTC in its Title VI Non-Discrimination Plan. USDOT merely provides guidance, not specific criteria.

2. Recommendation to the GTC Board concerning **accepting the *Regional Land Use Monitoring Report (2016) as evidence of completion of UPWP Task 4220*** / Proposed Council Resolution 17-75

David Zorn presented the executive summary of the 2016 report. He stated that G/FLRPC has had six years of full participation from all local municipalities. He highlighted the major development findings. Dave thanked the County Planning Directors for their assistance with ensuring the high participation rate. The full report is available on the G/FLRPC website.

Terry Rice moved to recommend that the GTC Board adopt Proposed Resolutions 17-74 and 17-75; Kevin Rooney seconded the motion. The motion passed unopposed.

- b. Action and recommendation to the GTC Board concerning **modifying and amending the *2017-2020 Transportation Improvement Program*** / Proposed Planning Committee Resolutions 17-19 through 17-28 and Proposed Council Resolutions 17-76 through 17-85

Scott Leathersich suggested grouping items 5.b.1. through 5.b.10. into a single action. No Member or Alternate objected.

1. Action concerning **modifying the 2017-2020 TIP by increasing the cost of the CR 59-Bixby Hill Rd - Mill and Fill project** / Proposed Planning Committee Resolution 17-19 (Wyoming County)
2. Action concerning **modifying the 2017-2020 TIP by increasing the cost of the Elmwood Ave. @ Lac de Ville Blvd Intersection Improvement project** / Proposed Planning Committee Resolution 17-20 (Monroe County)
3. Action concerning **modifying the 2017-2020 TIP by increasing the cost of the Clarkson Parma Townline Road/Otis Creek project** / Proposed Planning Committee Resolution 17-21 (Monroe County)
4. Action concerning **modifying the 2017-2020 TIP by modifying phases of the Preventative Bridge Maintenance – 4 Bridges project** / Proposed Planning Committee Resolution 17-22 (NYSDOT on behalf of Orleans County)
5. Action concerning **modifying the 2017-2020 TIP by modifying a phase of the Lift Bridge Rehabilitation of RT 250 & RT 259 over the Erie Canal project** / Proposed Planning Committee Resolution 17-23 (NYSDOT)
6. Action concerning **modifying the 2017-2020 TIP by reducing the cost of the Rt 63 Pavement Preservation from Rt 20 to Batavia City Line project** / Proposed Planning Committee Resolution 17-24 (NYSDOT)
7. Action concerning **modifying the 2017-2020 TIP by changing the Federal fund source of the Operation of the Roch./Monroe Co. Traffic Control Center (2018) project** / Proposed Planning Committee Resolution 17-25 (GTC on behalf of Monroe County)
8. Action concerning **modifying the 2017-2020 TIP by changing the PIN of the Preventive Maintenance – RTS & RTS Access for FFY 2017 project** / Proposed Planning Committee Resolution 17-26 (GTC on behalf of RGRTA)
9. Action concerning **modifying the 2017-2020 TIP by changing the PIN of the Replace 18 Transit Buses FFY 2017 project** / Proposed Planning Committee Resolution 17-27 (GTC on behalf of RGRTA)
10. Action concerning **modifying the 2017-2020 TIP by changing the PIN of the Replace 10 Paratransit Buses FFY 2017 project** / Proposed Planning Committee Resolution 17-28 (GTC on behalf of RGRTA)

Jim Willer moved to adopt Proposed Planning Committee Resolutions 17-19 through 17-28; Todd Gadd seconded the motion. The motion passed unopposed.

Scott Leathersich suggested grouping items 5.b.11. through 5.b.20. into a single action. No Member or Alternate objected.

11. Recommendation to the GTC Board concerning **amending the 2017-2020 TIP by adding a supplemental phase to the Monroe County Highway Preventive Maintenance #3 Project** / Proposed Council Resolution 17-76 (Monroe County)

12. Recommendation to the GTC Board concerning **amending the 2017-2020 TIP by increasing the cost of the Ellicott Trail project** / Proposed Council Resolution 17-77 (NYSDOT on behalf of the Town of Batavia)
13. Recommendation to the GTC Board concerning **amending the 2017-2020 TIP by splitting the Route 941B/404 Pavement MbC, Helendale to Gravel Rd project** / Proposed Council Resolution 17-78 (NYSDOT)
14. Recommendation to the GTC Board concerning **amending the 2017-2020 TIP by increasing the cost of the NY 96 Intersection Improvements at Lynaugh Rd project** / Proposed Council Resolution 17-79 (NYSDOT)
15. Recommendation to the GTC Board concerning **amending the 2017-2020 TIP by deferring phases of the Route 77 @ Ledge Rd Intersection Improvement project** / Proposed Council Resolution 17-80 (NYSDOT)
16. Recommendation to the GTC Board concerning **amending the 2017-2020 TIP by advancing the construction phases of the Fairport Rt. 31F West Church St. Resurfacing project** / Proposed Council Resolution 17-81 (Village of Fairport)
17. Recommendation to the GTC Board concerning **amending the 2017-2020 TIP by changing the project limits of the Four Canal Bridges Rehabilitation project** / Proposed Council Resolution 17-82 (NYSDOT)
18. Recommendation to the GTC Board concerning **amending the 2017-2020 TIP by increasing the Total Cost of the East Henrietta Rd. Improvements (Rochester CL to Stan Yale Drive) project** / Proposed Council Resolution 17-83 (City of Rochester)
19. Recommendation to the GTC Board concerning **amending the 2017-2020 TIP by advancing phases of the NYSDOT Bridge Deck Preventative Maintenance (7 Locations) project** / Proposed Council Resolution 17-84 (NYSDOT)

Jim Stack distributed a revised Council Resolution 17-84 to advance phases of the NYSDOT Bridge Deck Preventative Maintenance (7 Locations) project (TIP # B17-12-R43, PIN 480648)
20. Recommendation to the GTC Board concerning **amending the 2017-2020 TIP by advancing phases of the Monroe County Highway Preventive Maintenance #7 project** / Proposed Council Resolution 17-85 (Monroe County)

Kevin Rooney moved to recommend that the GTC Board adopt Proposed Resolutions 17-76 through 17-85, as revised; Erik Frisch seconded the motion.

6. New Business

a. 2018 Meeting Calendar

James Stack distributed a calendar of January and February 2018 for committee review. He stated that for several years, the Planning Committee has met on the first Thursday of January to review and approve the UPWP project list for public review. This has allowed for a full 30-day review before the February meeting on the standard second Thursday of the month.

In 2018, the first Thursday of January is very close to the New Year's holiday. Also, the second Thursday is relatively early in the month. GTC staff are proposing to hold the January meeting on the second Thursday or the 11. To provide for a 30-day public review of the UPWP project list, GTC staff would need to push out the February meeting to the third Thursday or the 15. This would also push the January TIP Development Committee out one week to the 25.

Jim noted if the Planning Committee members had any conflicts to let GTC staff by the close of business on August 16. *Note, no conflicts were reported subsequent to the meeting.*

Erik Frisch reported the launch of the Zagster bike share program which was a previous UPWP study and a current recipient of CMAQ funding. Jim Stack noted that the launch made Rochester Zagster's largest system in operation.

James Willer reported that the Pedestrian Safety Action Plan – Phase II and BRIDGE NY funding calls are expected to be released in the fall.

He also noted a number of staff changes at Region-4, including:

- Dwayne Aycock, Acting Director of Operations
- Dan McCusker, Acting Regional Traffic Engineer
- Chris Reeve, Regional Residency – Monroe East
- Bike/Ped Coordinator – Still to be filled

7. Public Forum

No member of the public spoke during the Public Forum.

8. **Next Meeting:** October 12, 2017 at NYSDOT-Region 4
1530 Jefferson Road
Rochester, NY

All materials for items to be considered at this meeting should be submitted to GTC staff no later than Friday, September 29, 2017.

9. Adjournment

The meeting adjourned at 11:26 a.m.