GENESEE TRANSPORTATION COUNCIL PLANNING COMMITTEE MEETING

Monroe County Fleet Center 145 Paul Road, Chili

July 11, 2019

PLANNING COMMITTEE MEMBERS PRESENT

Timothy Frelier, Monroe County Todd Gadd, Wyoming County David Hartman, Yates County Robert Kiley, Monroe County Supervisors' Association Chris Reeve, NY State Department of Transportation (NYSDOT) – Region 4 Kevin Rooney, Wayne County Mitchell Rowe, Seneca County David Zorn, Genesee/Finger Lakes Regional Planning Council (G/FLRPC) Rochelle Bell, Monroe County Planning Board Dorraine Kirkmire, Rochester City Planning Commission

ALTERNATE REPRESENTATIVES PRESENT

John Papponetti, Orleans County Eric Farr, Rochester Genesee Regional Transportation Authority (RGRTA) Zac Cracknell, Livingston County Jim Pond, Monroe County – At Large

PLANNING COMMITTEE MEMBERS ABSENT AND UNREPRESENTED

Carlos Gonzalez, Federal Highway Administration (FHWA) Erik Frisch, City of Rochester – At-Large Stephen Golding, Empire State Development Corporation Andrea Guzzetta, Rochester City Council Tim Hens, Genesee County Thomas Hurley, NYS Thruway Authority Norman Jones, City of Rochester Scott Leathersich, Monroe County – At-Large (Chairperson) David Lindsay, Monroe County – At-Large Mike Rockow, Monroe County Steven Urlass, Federal Aviation Administration (FAA) William Wright, Ontario County (Vacant), Federal Transportation Administration (FTA) (Vacant), NYS Department of Environmental Conservation (NYSDEC)

OTHERS IN ATTENDANCE

Joe Bovenzi, GTC staff Mark Contestable, RGRTA Mike Croce, Bergmann Dennis Judson, Fisher Associates Alex Kone, GTC staff Tom Lyon, Wayne County Earl Pearson, RGRTA Frank Provo, Village of Mt. Morris Emily Royce, G/FLRPC James Stack, GTC staff Julie Tolar, RGRTA Robert Williams, GTC staff

1. Call to Order & Introductions

Jim Stack notified the Planning Committee that both the Chair and Vice-Chair would not be in attendance. Per the GTC By-laws, an acting Chairperson could be appointed for the meeting. Kevin Rooney was appointed by unanimous consent.

Kevin Rooney, Acting Planning Committee Chairperson, called the meeting to order at 10:05 a.m. Members, Alternates, and others present introduced themselves.

2. Public Forum

Nobody from the public spoke during the Public Forum.

3. Approval of Minutes

David Hartman moved to approve the minutes from the May 9, 2019 Planning Committee meeting; Chris Reeve seconded the motion.

4. **Reports and Action on Old Business**

a. Reports on UPWP Projects and Other Activities

GTC

Jim Stack reported:

- GTC Strategic Planning: The GTC Board adopted the Self-Certification document at its June 13 meeting. The document has been sent to NYSDOT Main Office as part of the TIP adoption process.
- Long Range Transportation Plan Update/Implementation: No new activity to report.
- Genesee-Finger Lakes Scenario Tool: The project kick-off and related work sessions were held May 13th and 14th, and we had great participation from stakeholders. The consultant provided demonstrations of three different tools. Again, we had good stakeholder participation. A Technical Memo focused on Data Assessment was provided to GTC staff on June 28 for review and comment prior to being sent to the Steering Committee. A Steering Committee meeting is scheduled for July 31 when a preferred tool selection is anticipated.
- Genesee-Finger Lakes Regional Local Bridge Vulnerability Assessment: Project was accepted by the GTC Board at its June 13 meeting.
- I-490 Integrated Corridor Management (ICM) Plan: GTC staff have been working with key NYSDOT and MCDOT personnel from the Regional Traffic Operations Center to finalize a Scope of Work to be presented to the Planning Committee, possibly in August.
- Vulnerable Users Safety Assessment Program Phases 1 & 2: The consultant finalized draft reports for each Roadway Safety Audit and has provided them to the respective review teams for review and comment.
- Congestion Management Process (CMP): GTC staff has integrated the CMP toolbox into LRTP 2040.

- Greater Rochester Regional Commuter Choice Program: The RocEasyride ride matching service was fully migrated to the 511NY platform in late June. Profiles of users that granted permission and been transferred to the new system. The consultant for NYSDOT has provided some draft marketing materials for staff review. The GTC-owned web address has been updated to redirect users to the new platform.
- Travel Time Data Collection Program: No activity to report
- Lake Ontario State Parkway Lane Transportation Alternatives Feasibility Study: NYSDOT finalized operations and maintenance data to support the consultant's analysis for management review in late May. The consultant has indicated that, once they have the refined data, they will be able to wrap up the study in short order. We would then be able to work with the Steering Committee to identify a preferred alternative to present to the public.
- Genesee-Finger Lakes Regional Performance Measurement Monitoring & Evaluation System: Prior to its June 26 meeting, the consultant provided the Steering Committee with a draft Technical Memo on their review of national best practices and regional performance evaluation requirements. Based on feedback, the Tech Memo has been finalized. The consultant met with GTC staff to discuss performance measures use and is coordinating with stakeholders on interviews regarding an inventory of existing data sources and performance reporting needs.
- Transportation Impacts on Economic Development in the Greater Rochester International Airport (GRIA) Area: GTC staff has met with various stakeholders before finalizing the scope of work. A Scope of Work is expected to be presented to the Planning Committee in August.
- Cross Asset Highway and Bridge Evaluation and Prioritization Tool: This project has been put on the backburner as we consider options to rework the RFQ and whether or not to reissue.
- Livingston County Human Services Trip Planning Website: The project is essentially complete. GTC staff will coordinate with Livingston County on a closeout presentation at a future meeting.
- Greater Rochester Transportation Management Association Feasibility Plan: Scope of Work to be considered under Agenda item 5.a.4.

G/FLRPC

Emily Royce reported:

- Genesee Finger Lakes Region Local Update of Census Addresses 2020: Staff is waiting on feedback from the Census Bureau that is due by August.
- Regional Land Use Monitoring Report: The project is being presented for closeout under agenda item 5.b.1.
- Implementing Complete Streets in the G-FL Region: A Guidebook: The project Scope of Work was approved at the May 9 Planning Committee meeting.

Livingston County

Jim Stack reported:

• Livingston County Downtown Wayfinding Master Plan: The project Scope of Work was approved at the May 9 meeting. GTC staff has been working with Livingston County to develop an RFP which is expected to be released on July 12.

Monroe County

Jim Pond reported:

- Monroe County Land Use Monitoring: The report is in internal review and will be delivered to GTC by the end of the month.
- Monroe County High Accident Location Program: Four follow-up studies were performed, which does not change the number of remaining locations. 30 out of 49 locations have been completed to date.
- Monroe County Traffic-Signal/Sign Pole Asset Management: The project Scope of Work was approved at the May 9 meeting. The RFP will be released on July 12.

NYSDOT

Chris Reeve reported:

- NYSDOT Safety Investigations and Analysis: A kickoff meeting was held on June 12.
- O'Rorke Bridge Operations and Maintenance Analysis and Strategy: DOT staff is meeting with GTC to formulate the scope of work for presentation at the August 8 Planning Committee meeting.

Ontario County

Jim Stack reported:

- State Route 332 & Route 96 Sub-Area Study: GTC staff worked with Ontario County to develop an RFP which was released on June 21. Proposals are due July 26.
- Honeoye Hamlet Active Transportation Study: GTC staff worked with Ontario County to develop an RFP which will be released on July 12. Proposals are due August 16.
- Ontario County SR 364/CR 11 Active Transportation Corridor Plan: No new activity to report.

City of Rochester

Dorraine Kirkmire reported:

 7702 - City of Rochester Comprehensive Access & Mobility Plan: The final Project Steering Committee meeting was held in February. Final revisions to the Priority Projects deliverable and Rochester Street Design Guide are undergoing an internal review. The consultant is finalizing the final report. City staff expect the report will be completed by the end of summer.

RGRTA

Eric Farr reported:

- RTS Access Ridership and Facility Evaluation: The project is being presented for closeout under agenda item 5.b.2.
- RTS System Redesign: Plans were approved by the RGRTA board on June 27. RTS is moving forward with implementation targeted for June 2020.
- Mobility Management Implementation Study: The project is being presented for closeout under agenda item 5.b.3.

Wayne County

Jim Stack reported:

- Wayne County High Accident Location Study: Scope of Work to be considered under Agenda item 5.a.1.
- Ontario Midland Strategic Plan: A contract has been fully executed. GTC staff and the consultant have worked with NYSDOT-Main Office to obtain the necessary authorizations to use TRANSEARCH freight data. A project kick-off meeting was held June 19.
- Gananda Parkway Pedestrian & Bicycle Active Transportation Plan: Scope of Work to be considered under Agenda item 5.a.3.

Other Agencies

Jim Stack reported:

- Route 390 Multi-Use Trail Restoration and Safety Improvement Study: The Town of Greece requested that the project be paused in order to reassess the impact of Canal Corp. plans on the Canalway Trail and NYSDOT plans for the Route 390 Trail.
- Honeoye Falls Circulation, Accessibility, and Parking (CAP) Study: The first public meeting was held July 8.
- Penn Yan Circulation, Accessibility, and Parking (CAP) Study: The consultant provided the Steering Committee with a draft inventory memo for review and comment. The memo was discussed with the Steering Committee at its June 27 meeting. Based on feedback, the memo was finalized. The next SC meeting is scheduled for August 22 where the needs assessment and draft recommendations will be discussed. A second public meeting is anticipated to be scheduled for some time in October.
- Village of Avon Circulation, Accessibility & Parking: GTC staff worked with the Village of Avon to develop an RFP which was released on July 8. Proposals are due August 16.
- Mt. Morris-Leicester Route 36 Corridor Study: Scope of Work to be considered under Agenda item 5.a.2.
- Geneseo Active Transportation Plan: A Steering Committee meeting and walking tour were held on June 19 to better understand the current issues. The first public meeting is scheduled for July 13 to piggyback on the Rotary Festival.

- Sodus Point Active Transportation Plan: A Steering Committee meeting and walking tour were held on June 5 to better understand the current issues. A public survey was developed then released in mid-June. The first public meeting was held on July 4 to piggyback a community pancake breakfast.
- Maple Ridge Corridor Study: The consultant provided the Steering Committee with a Technical Memo detailing the Needs Assessment. The memo was discussed with the Steering Committee via teleconference on May 23. Based on feedback, the memo was finalized. The first public meeting was held on June 20.
- Middle Cheshire Road & Health Care Services Corridor Active Transportation Plan: GTC staff worked with the Town of Canandaigua to develop an RFP which was released on June 21. Proposals are due July 26.

b. Any Other Old Business or Announcements

Jim Stack provided the following report:

Federal Legislative and Funding Update

FFY 2020 Appropriations

On June 25, the House of Representatives passed the Fiscal Year 2020 appropriations for Transportation-Housing and Urban Development, or THUD. The appropriation includes full funding for Highway Trust Fund programs. The appropriation provides \$46.4 billion for Federal-aid Highways and \$10.9 billion for transit formula programs.

Since the Highway Trust Fund does not have sufficient resources to support the approved levels, the funding bill includes General Fund transfers in the amount of \$1.75 billion for highways and \$750 million for transit formula programs. The appropriation includes \$2.3 billion for the Federal Transit Administration's Capital Investments Grants and \$1 billion for U.S. Department of Transportation BUILD discretionary grants. The Senate has not yet taken up its FFY 2020 appropriations yet and is awaiting agreement between the White House and Congress on overall spending levels.

Surface Transportation Reauthorization

The Senate Environment and Public Works Committee held a hearing on July 10, entitled Investing in America's Surface Transportation Infrastructure: The Need for a Multi-Year Reauthorization Bill. In their opening remarks, Committee Chairman John Barrasso and Ranking Member Tom Carper pointed to the bipartisan efforts of the entire Committee to work on a five-year Surface Transportation Authorization. They plan to conclude their efforts in early August, prior to the scheduled recess. There are other Senate Committees involved in the process, notably with regard to appropriated funding.

FAST Act Rescission

On June 12, Chairman Barrasso and Ranking Member Carper sent a joint letter to Majority Leader Mitch McConnell and Minority Leader Chuck Schumer calling for the elimination of the \$7.6 billion FAST Act rescission of contract authority scheduled for July 1, 2020.

Infrastructure Initiative

Despite positive signs earlier this year, infrastructure talks between the President, Speaker Pelosi, and Senate Schumer collapsed on May 22, 2019. Others in Congress are continuing to pursue an infrastructure package on a bipartisan basis. The Problem Solvers Caucus, co-chaired by Congressman Reed of Corning, has released a report entitled "Rebuilding America's Infrastructure". Among the recommendations are to:

- provide incentives to encourage States to adopt legislation that allows publicprivate partnerships to implement large projects;
- indexing the federal motor fuels taxes while modernizing any indexing to consider factors such as fuel economy standards, changes in construction costs, and overall inflation;
- establishing a vehicle miles traveled tax on automated vehicles; and
- establishing an annual fee for fully electric and hybrid vehicles that consume less or no gasoline.

The committees with jurisdiction over infrastructure have not yet taken up this legislation and there is no indication as to when this might occur.

In early June, Senator Jeanne Shaheen of New Hampshire led the introduction of the Strengthen and Fortify Existing (SAFE) Bridges Act, which would provide \$2.75 billion per year for five years. The distribution of funds would be based on a State's share of deficient bridges. Representative Jim Langevin of Rhode Island has introduced companion legislation in the House. Like the fuel tax legislation, no committee of jurisdiction has taken up the legislation.

Federal Transportation Funding

On May 21, Representative Earl Blumenauer of Oregon introduced the Rebuild America Act of 2019 to raise revenue for the Highway Trust Fund. The legislation would increase the federal fuel tax by 5 cents per year for 5 years. By 2025, the fuel tax would be 25 cents per gallon higher than today. The fuel tax would then be indexed to inflation and the legislation would establish clear Congressional intent to replace the fuel tax with a more equitable alternative after 10 years. The American Trucking Association, the Owner-Operator Independent Drivers Association, and NATSO (formerly the National Association of Truck Stop Operators) have already endorsed the proposed fuel tax increase.

TIP Staff Modifications

Alex Kone distributed a memorandum on TIP Staff Modifications that were approved by the GTC Executive Director since the last Planning Committee meeting. The TIP Development Committee was notified and raised no objections.

5. Action Items

a. Action concerning consideration of UPWP Project Scopes of Work

Kevin Rooney suggested grouping Items 5.a.1 through 5.a.4 into a single action. No Member or Alternate objected.

1. 6233 – Wayne County High Accident Location Study

Kevin Rooney presented the Scope of Work and discussed the project.

2. 7577 – Mt. Morris-Leicester Route 36 Corridor Study

Mayor Frank Provo from the Village of Mt. Morris, presented the Scope of Work and discussed the project.

3. 8778 – Gananda Parkway Active Transportation Plan

Kevin Rooney presented the Scope of Work and discussed the project and introduced Project Manager Tom Lyon.

4. 8542 - Greater Rochester Transportation Management Association Feasibility Plan

Bob Williams presented the Scope of Work and discussed the project.

Dorraine Kirkmire made a motion to approve the UPWP Project Scopes of Work for Tasks 6233, 7577, 8778, and 8542; Tim Frelier seconded the motion. The motion passed unopposed.

b. Recommendation to the GTC Board concerning **accepting reports as evidence of completion of a UPWP Task**

Kevin Rooney suggested grouping Items 5.b.1, 5.b.2, and 5.b.3 into a single action. No Member or Alternate objected.

 Recommendation to the GTC Board concerning accepting the *Regional Land Use Monitoring Report (2018)* as evidence of completion of UPWP Task 4220 / Proposed Council Resolution 19-59 (RGRTA)

Emily Royce presented the *2018 Regional Land Use Monitoring Report*. She noted that this is an annual effort that is coordinated with Monroe County and provides a comprehensive overview of development patterns in the Region. The purpose of this report is to provide information on building permits by type, size, and value to identify areas of growth within the Genesee/Finger Lakes Region that may, as a result, require increased transportation planning and services.

The report mapped the number of residential building permits issued per municipality per county and the number of units that were represented by the residential permits for each municipality per county. The top three municipalities for residential permits in the region were the Towns of Webster, Henrietta, and Penfield. In terms of the number of residential units permitted, there was a shift with the top municipalities being the City of Rochester with the highest number of units, followed by Henrietta then the Town of Webster. Outside of Monroe County but within the Metropolitan Planning Area, the Town of Farmington had the top permits and permitted units.

 Recommendation to the GTC Board concerning accepting the RTS Access Ridership and Facility Evaluation presentation as evidence of completion of UPWP Task 8426 / Proposed Council Resolution 19-60 (RGRTA)

Mark Contestable presented the *RTS Access Ridership and Facility Evaluation*. He explained that the purpose of this project was to determine the optimal site for a new RTS Access facility. The current facility on Trabold Road in Gates is too small to meet RTS Access' needs, and there is not enough developable land to expand it. RTS Access is seeing growth in ridership and has added new vehicles to serve its customers, which is why it needs additional space for vehicle storage and maintenance.

This project considered 35 to 40 potential sites around the metropolitan area, and identified seven feasible sites that could work for the new facility. The criteria for the new site include enough land to accommodate the facility's needs and a central location for efficiency in dispatching operations. Of the seven feasible sites, one optimal site was identified on Lexington Avenue. The next phase of the project will focus on site acquisition and design/engineering work for the new facility. Mark noted that expanding the RTS Main Street campus to include RTS Access operations was not feasible.

 Recommendation to the GTC Board concerning accepting the *Analysis of Mobility Options* presentation as evidence of completion of UPWP Task 8541 / Proposed Council Resolution 19-61 (RGRTA)

Jim Stack noted that the meeting package included a copy of a PowerPoint presentation for the project and distributed the executive summary. Earl Pearson presented the *Analysis of Mobility Options*. He explained that the purpose of this project was to identify new mobility options for the seven Community Mobility Zones (CMZs) that will be established as part of the Reimagine RTS initiative. Phase I of Reimagine RTS focused on restructuring the fixed route system. This project, with its focus on new mobility options and CMZs, constituted Phase II of the overall Reimagine RTS initiative.

The purpose of the CMZs is to continue to provide transit service to existing customers in areas that will no longer be served by fixed route transit after the new fixed route system is implemented in summer 2020. Instead of fixed route transit service, customers within the CMZs will have access to flexible on-demand services that they can use to travel within the CMZ or to a Connection Hub that will link them to fixed routes or other transportation services. A series of public meetings were held in each CMZ to provide information to the community on how the proposed changes will impact service and to obtain feedback on the proposed changes.

Eric Farr made a motion to recommend that the board accept reports as evidence of completion of UPWP Tasks 4220, 8426, and 8541; David Hartman seconded the motion. The motion pass unopposed.

6. New Business

Julie Tolar announced the Earl Pearson had been promoted to the newly created position of Manager of Transit Mobility Services.

Dave Hartman raised an issue regarding a discussion he had with NYSDOT regarding "STOP" signs and "STOP HERE" signs. He was told that the State was no longer taking responsibility for these signs on County and Local road approaches to intersections with State roads. He explained that he was under the impression that at intersections with State roads, the State was traditionally responsible for installing and maintaining those signs. Chris Reeve replied that he would look into this situation. Dave noted that he would follow-up with Marty Butler in NYSDOT-Region 6 on this issue as well.

7. Public Forum

Nobody from the public spoke during the second Public Forum.

8. Next Meeting:

Jim Stack noted that the next meeting is scheduled for August 8, 2019 at the Wayne County Clerk's Building, 9 Pearl Street in Lyons. Kevin Rooney expressed concern that the conference room might not sufficiently accommodate the Planning Committee. He indicated that he would look into other options.

Please note, subsequent to this meeting, it was determined that the August 8 meeting will be relocated to the Wayne County Courthouse.

All materials for items to be considered at this meeting should be submitted to GTC staff no later than Friday, July 26, 2019.

9. Adjournment

The meeting adjourned at 11:30 a.m.